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Co-Authored by
Olufemi Vaughan
Former Wilson Center
Public Policy Scholar
and
Suraiya Zubair Banu
Scholar Research
Assistant

his piece reveals how interlocking historical, social, political, and religious issues are influencing the formulation and implementation of policies on gender and Islam in Northern Nigeria.

The Nigerian Shari'a crisis, with its layered and complicated processes, reveals contending perspectives, thoughts, and debates on governance and politics in contemporary Nigerian society. Significantly, this complex process is contested among Northern Nigerian Muslims themselves—not to mention the fierce contestations between Northern Nigerian Muslims and Northern non-Muslims, confrontations in the Middle Belt states with its significant Christian population, and endless struggles between Northern Muslims and Southern Christians complicating the meaning of gender and generation, history and mythology, and state and society. Although these processes and their subjective narratives are susceptible to

various forms of cultural essentialisms and reifications of traditions, they also engage discourses of power in important ways. At any rate, while mindful of liberal thought, these discourses of cultural affirmation and resistance to patriarchy are a powerful medium for the rationalization of power in Nigeria's troubled nation-state.

Northern Nigeria historically was a region comprised of Hausa kingdoms, or city-states. From 1804–1808, Islamic scholar Usman dan Fodio led a successful Fulani jihad against the Hausa city-states in today's Northern Nigeria. This jihad initiated the transformation thereafter of the poleis into Islamic societies. Fodio's establishment of the Caliphate,



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or Islamic empire, was built on the existing political and socio-economic structures already in place. However, it also brought new legal and political institutions in the form of a federation between a Caliphate based in Sokoto, Fodio's hometown, and new emirates to transform the old Hausa political and social structures. Since the establishment of this Hausa-Fulani Muslim political system in the nineteenth century, northern Nigerian has become the largest and most influential Islamic tradition in sub-Saharan Africa.

Recent troubles in northern Nigeria caused by Islamic fundamentalists have led many to question the role of this critical region in Africa's most populous nation. One subject in particular that generates controversy is women's rights under Islamic law. The expansion of *Shari'a* law in twelve states in Northern Nigeria between 1999 and 2001 sent a wave of anxiety through human rights activists worldwide, and stoked inter-religious conflicts in the region. Critics argue that women are the most negatively affected by expanded Islamic laws, restricted by patriarchal values and given unequal rights and representation within the legal system. While

analysts have explored various aspects of this on-going crisis, they have generally ignored the critical role of Northern Nigerian Muslim women's organizations challenge the negative impact of expand *Shari'a* on the condition of women and girls in northern Nigeria. In this paper, we will analyze the critical role that Muslim women's organizations play in the country's current *Shari'a* crisis of Nigeria's current democratic system.

Islamic, northern Nigerian feminism that we see at work today tackling the impacts of *Shari'a* law in the twelve states that employ it is not an entirely new creation. Women's rights movements in Hausa-speaking Nigeria have been present before the establishment of the Caliphate. This rich history gives Muslim women from the North a voice that is distinct from Western feminist movements and sometimes contrary to them. However, the struggle to combine their numerous identities—female, Muslim, Hausa-Fulani, and Nigerian—within the constraints of a deeply patriarchal society has led to splintering in the movement.

THE TRANSITION TO ISLAM IN NORTHERN NIGERIA: A HISTORICAL OVERVIEW

Research on pre-Caliphate Hausaland has shown that women were active members of their societies, both politically and economically. Jeroma Barkow and Joseph Greenberg use data on modern non-Muslim Hausa peoples to estimate the roles that women would traditionally have played before Islam began to dominate Hausa culture. Their evidence points to free interaction between men and women, women farming their own plots of land, and marrying later in life and to men closer to them



in age than northern Nigerian Muslim women traditionally do. The position of women in these traditional societies seems to have been dictated by material necessity, rather than religious doctrines.

The growth of Islam in Hausaland brought with it new beliefs about gender roles, dictated by the words of the Quran and the teachings of the Prophet Muhammad. This process started well before the Fulani Jihad, as traders and travelers brought teachings from the Arab world to western Africa; it was not until the establishment of the Caliphate that religion truly took hold in the area. The high rate of conversion can be attributed, in part, to economic and political opportunism—being a Muslim citizen of the Caliphate came with status and capital. Islamic teachings were disseminated in multiple languages, including Fulfulde, Hausa and Arabic, and emphasized the universal applicability of the religion to the everyday challenges of Hausa commoners, the talakawa.

In declaring the Fulani war in 1804, Usman dan Fodio and his followers called for the purification of Islam against the syncretism that was widespread in Hausa society and preached against the abuse of power in the courts of Hausa rulers. In keeping with well-established traditions of the Muslim world, Fodio's numerous writings and teachings, included women. This was also reflected in the works of Fodio's most trusted followers notably his brother Abudulahi, his son, Mohammed Bello (who consolidated the Caliphate), and his daughter, Nana Asma'u.

Nana Asma'u was well known as an influential Islamic scholar. During the jihad she was a teacher to both men and women and wrote numerous poems and didactic works in

Fulfulde, Hausa, Tamachek, and Arabic. Although Nana Asma'u was privileged, in part by her lineage, she also acted as a role-model and encouraged other women in the Caliphate to pursue education and influence in local communities. This fact is captured in Nana Asma'u's own elegies, many of which pay tribute to the numerous women who positively influenced their society. Despite entrenched patriarchy since the establishment of the Sokoto Caliphate, the works of women, such as Nana Asma'u, have inspired many Muslim women to challenge the marginalization and oppression of women and girls in Northern Nigerian Muslim society. This legacy no doubt inspired the

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leaders of the Muslim women's organizations that challenged expanded *Shari'a* in the twelve northern Nigerian states.

However, the consequence of British colonialism and its policy of indirect rule from late 1800s–1900s institutionalized religious practices and strengthened Islam in northern Nigeria. The federal structure consolidated the rule and power of Muslim Emirs, and missionaries were barred from accessing Muslim areas. The added threat of western Christian culture led to an increase in religiosity as a means of resistance. Changes in the economy, such as increased focus on cotton and groundnuts are also partly responsible for

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the notable escalation in the practice of wife seclusion, known as purdah, as women could work from home grinding nuts or weaving. The spread of capitalism in northern Nigeria may also have led to more exploitation of women, who had become dependent on their male heads of households.

The progression from traditional Hausa society, the rule of the Caliphate, to colonialism and post-colonialism, sheds some light on how certain customs and the treatment of women has evolved in Northern Nigeria. However, looking at this history as a steady progression between distinct stages obscures the fact that past practices continue to have a powerful influence on the present. The size of the Caliphate made it difficult for its rulers to fully establish a purely orthodox form of Islam, partly because of the ease with which these beliefs could be combined with Islamic teachings. The fusion between traditional Hausa culture and Islam is not constant across all practices or social classes. In some cases Islam has clearly dominated, such

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as the practice of wearing full hijab; whereas in other cases, traditional non-Islamic customs have prevailed, as seen with divorce and child custody. Here it is important to note that the dichotomy is not between feminist-friendly Hausa norms, and patriarchal Islamic ones, as they are both predominantly patriarchal in nature and have consequently led to a variety of mechanisms for women to exercise their power in the domains available to them.

NIGERIA'S CURRENT SHARI'A CRISIS AND THE IMPLICATIONS FOR WOMEN'S RIGHTS

The exercise of power by the Northern Nigerian states pushing for expanded Shari'a law in 1999 was controversial. This historic development took place immediately after the fall of military regimes centered in the Hausaspeaking and Islamic Northern states, an event perceived by some analysts as a challenge to the authority of the new democratic government led by Olusegun Obasanjo, a retired military general and Yoruban Christian from the Southwest. The politics of Shari'a plunged the country into political and constitutional crisis. This has had serious implications for the country's stability, revealing deep structural imbalance that had taken root in the Nigerian state and society.

Whatever the underlying factors of ongoing religious conflict in the country may be, the regional passing of new Islamic laws undermined women's rights—an essential engine for Nigeria's development, governance and democracy. Nevertheless, the Nigerian Constitution does not preclude the twelve northern state governments from granting *Shari'a* courts the power to adjudicate criminal



cases, and did not restrict their authority over criminal cases. Moreover, with apparent popular support, the twelve northern state governors contend that their *Shari'a* law policy reflects the spirit of Nigeria's nascent democratic transition.

Besides political context, the role of clerical authority is notable as well. The interpretation and implementation of Shari'a law is currently in the hands of a few male scholars and social leaders, as well as judges and lawyers who may not be completely familiar with the complex rules and procedures. The guidelines put forward in the Quran and Sunnah are not enough in themselves to act as a fully functioning legal system. Ayesha Imam, who gave an address at the Wilson Center in September 2003, explains that Shari'a law is "not divine, but merely religious," meaning that a large amount of interpretation, and therefore contextualization, is needed to create a workable system. Different schools of Islamic thought do interpret the scripture in a variety of ways, and this can have a considerable effect on its implications for women.

Reinterpretation has actually been utilized by Muslim women's rights activists to fight against some of the perceived injustices that have been inflicted on Muslim women, particularly those from low income, uneducated backgrounds. This method of activism can be seen clearly in the cases of Safiyatu Husseini of Sokoto and Amina Lawal of Katsina, both of whom were convicted of adultery (a case of zina—one of the most serious under Islamic law) and sentenced to death by stoning during the *Shari'a* crisis from 1999–2003. In both of these cases, Muslim women activists backed by activists of all faiths, both nationally and internationally,

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used arguments based on *Shari'a* procedure to appeal the sentences.

The unconventional strategies adopted by the leaders of these Muslim women rights groups' have surprised Nigerian liberals, feminists and Islamists alike. While the women's groups remain committed to using the Nigerian Constitution with its strong common law roots and ratification of universal human rights conventions, they have embraced Shari'a law as an essential part of Muslim culture, adopting sophisticated interpretations of complicated religious texts from which Shari'a is derived to successfully defend their clients. In their political and legal activities, these activists consciously draw from a tradition of Hausa and Fulani women that has been inspired by progressive Northern Muslim movements, such as Northern Elements People's Union and the People's Redemption Party, that consistently advocated for universal free primary education and the provision of essential social services for the masses of poor people in emirate society, including girls and women.

The use of Islamic arguments shows Nigeria and the world how women can advance their cause within an Islamic society. Furthermore, it gives these women a localized legitimacy they

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would have lacked if they had armed themselves solely with secular Western feminist and liberal criticisms. Yet lingering fears of colonial impositions on northern Nigerian culture as well as a predominantly conservative outlook have made it difficult for activists to integrate their religious, cultural and political identities. As a result, Muslim women's rights activists continue to face perceptions of feminism, liberalism, and secularism as a negative western influence. Muslim men and scholars sometimes still associate empowered women with vice and the breakdown of societal structures such as the family. According to Bilkisu Yusuf, a prominent activist and journalist, women's organizations have been accused of undermining age-old Hausa-Fulani Muslim values.

Various organizations have used a diverse set of tactics to break this perceived barrier between their role as activists and their cultural identities. The Federation of Muslim Women's Associations (FOMWAN) stresses its Islamic beliefs and values, and uses this as a platform to frame statements about controversial issues such as family planning. Additionally, FOMWAN does not use the title "feminist," unlike BAOBAB, an organization that grew from women lawyers and legal activists dealing with Islamic law in Nigeria. Other splits in the women's rights movement come from social divisions, such as class. The women of the El Zakzaky Islamic movement accused FOMWAN of being funded by male government officials. The divided nature of the

women's rights movement is a natural outcome of the complex situation they have been forced to deal with and the debate this creates is in many ways valuable in itself. However, it has also slowed the progress these women have made legally and politically. A united voice is needed to push forward the concerns not only of northern Nigerian women, but women all across Nigeria

Conclusion

The intermingling of traditional Hausa culture, conservative Islamic values and progressive western beliefs has led to a women's rights movement that uses innovative ways to tackle the problem of a 'clash of civilizations' on a small, but vitally important scale. If the movement progresses, it may be a model of interest for policy makers who struggle to bridge the gap between different cultures to create institutions that are respectful of differences in beliefs while protecting human rights. At the very least, progress by Northern Muslim women's rights movements is a crucial weapon in the fight against terrorism and conflict in Northern Nigeria. The women behind the struggle, historically as well as today, deserve to be recognized and commended for their efforts. Indeed, any sustained progressive promotion of the full citizenship rights of women and girls in Northern Nigeria must not only insist on universal free primary education for all children, but must further support and empower these imaginative

Northern Nigerian Muslim women's organization.



DR. OLUFEMI VAUGHAN PUBLIC POLICY SCHOLAR



Olufemi Vaughan was a Public Policy Scholar at The Wilson Center from January to April 2013. Vaughan is the Geoffrey Canada Professor for Africana Studies and History at Bowdoin College, Brunswick, Maine. He

was also Director of the Africana Studies Program at Bowdoin. Vaughan came to Bowdoin College from Stony Brook University where he was a professor of Africana Studies and History, associate dean of the Graduate School, and associate provost. He is the author and editor of eight books, including the award-winning book Nigerian Chiefs: Traditional Power in Modern Politics, 1890s-1990s (2000), forty scholarly articles, and many reviews. He has been awarded several major professional awards, including a Woodrow Wilson fellowship, SUNY Chancellor's Award for Excellence in Teaching, and the Distinguished Scholar's Award from the Association of Third World Studies. Femi Vaughan was born and raised in Ibadan, Nigeria.

SURAIYA ZUBAIR BANU STRATEGY CONSULTANT ON AFRICA AND THE MIDDLE EAST



Suraiya Zubair Banu graduated from the University of Oxford in 2012 with a degree in Politics, Philosophy and Economics. She spent six months as a research assistant at the Woodrow Wilson Center in Washington, DC,

where she focused on the politics, history and sociology of sub-Saharan Africa. Suraiya has lived in Germany, Nigeria and the UK, and is currently based in DC working as a strategy consultant on Africa and the Middle East.

Page 1 photo: Arne Hoel / World Bank Photo ID: Hoel_100913_495 September 13, 2010

Women of Takalafiya-Lapai village (Niger State) are beneficiaries of Nigeria's Fadama II project.





THE AFRICA PROGRAM AND THE PROJECT ON LEADERSHIP AND BUILDING STATE CAPACITY

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